



# CITY OF OCEANSIDE, CALIFORNIA MEASURE X FUNDS

FOR THE YEAR ENDED JUNE 30, 2023

FINANCIAL STATEMENTS

Focused  
on YOU



**CITY OF OCEANSIDE, CALIFORNIA  
MEASURE X FUNDS**

**Financial Statements**

**For the Year Ended June 30, 2023**

CITY OF OCEANSIDE, CALIFORNIA  
MEASURE X FUNDS

Financial Statements

For the Year Ended June 30, 2023

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## INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

### Report on the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the Measure X Operating Fund and the Measure X Capital Fund (the Measure X Funds), a special revenue and capital project fund of the City of Oceanside, California (the City) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Fund's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position the Measure X Funds of the City as of June 30, 2023, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Measure X Funds and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1 to the basic financial statements, the financial statements present the financial positions of only the Measure X Funds, and do not present, or purport to present fairly, the financial position of the City as a whole, as of June 30, 2023, and the changes in financial position and cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Measure X Funds ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if, there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Measure X Funds internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Measure X Funds ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Other Reporting Responsibilities***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedule for the Measure X Operating Fund be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Measure X Funds basic financial statements. The budgetary comparison schedule for the Measure X Capital Fund (supplementary information) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects in relation to the basic financial statements as a whole.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2023, on our consideration of the Measure X Funds internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Measure X Funds internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Measure X Funds internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "Lance, Soll &amp; Lughard, LLP".

Brea, California  
December 6, 2023

CITY OF OCEANSIDE, CALIFORNIA  
 MEASURE X FUNDS  
 Balance Sheet  
 June 30, 2023

	<u>Operating</u>	<u>Capital</u>	<u>Total</u>
<b>Assets:</b>			
Pooled cash and investments	\$ 4,968,022	\$ 23,169,043	\$ 28,137,065
Cash with fiscal agent	-	312,318	312,318
Prepaid items	22,700	-	22,700
Taxes receivable	3,218,771	-	3,218,771
<b>Total Assets</b>	<b><u>\$ 8,209,493</u></b>	<b><u>\$ 23,481,361</u></b>	<b><u>\$ 31,690,854</u></b>
<b>Liabilities and Fund Balances:</b>			
Liabilities:			
Accounts payable	\$ 368,912	\$ 2,189,680	\$ 2,558,592
Accrued liabilities	114,047	-	114,047
Total Liabilities	<u>482,959</u>	<u>2,189,680</u>	<u>2,672,639</u>
Fund Balances:			
Assigned for Measure X	7,703,834	-	7,703,834
Nonspendable for prepaid items	22,700	-	22,700
Restricted for capital projects	-	21,291,681	21,291,681
Total Fund Balances	<u>7,726,534</u>	<u>21,291,681</u>	<u>29,018,215</u>
<b>Total Liabilities and Fund Balances</b>	<b><u>\$ 8,209,493</u></b>	<b><u>\$ 23,481,361</u></b>	<b><u>\$ 31,690,854</u></b>

CITY OF OCEANSIDE, CALIFORNIA  
 MEASURE X FUNDS  
 Statement of Revenues, Expenditures, and  
 Changes in Fund Balance  
 For the Year Ended June 30, 2023

	<u>Operating</u>	<u>Capital</u>	<u>Total</u>
<b>Revenues:</b>			
Taxes	\$ 18,754,380	\$ -	\$ 18,754,380
<b>Total Revenues</b>	<b>18,754,380</b>	<b>-</b>	<b>18,754,380</b>
<b>Expenditures:</b>			
Current:			
General government	6,129,377	5,444,467	11,573,844
Capital outlay	322,539	8,231,923	8,554,462
<b>Total Expenditures</b>	<b>6,451,916</b>	<b>13,676,390</b>	<b>20,128,306</b>
Excess (Deficiency) of Revenues over (under) Expenditures	12,302,464	(13,676,390)	(1,373,926)
<b>Other Financing Sources (Uses):</b>			
Subscription income	64,831	-	64,831
Transfers in (out)	(16,521,500)	16,521,500	-
<b>Total Other Financing Sources (Uses)</b>	<b>(16,456,669)</b>	<b>16,521,500</b>	<b>64,831</b>
Net Change in Fund Balances	(4,154,205)	2,845,110	(1,309,095)
Fund Balances - Beginning	11,880,739	18,446,571	30,327,310
<b>Fund Balances - Ending</b>	<b>\$ 7,726,534</b>	<b>\$ 21,291,681</b>	<b>\$ 29,018,215</b>

**NOTE 1: DESCRIPTION OF THE REPORTING ENTITY**

The City of Oceanside’s (the City) Measure X Funds (the Funds) were formed to account for resources received and used from the City’s Measure X Half-Cent Sales Tax approved by voters in November 2018. The half-cent sales tax went into effect April 1, 2019. The City performs all administrative and accounting functions. The accounting policies of the Fund are in conformity with generally accepted accounting principles in the United States applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing accounting and financial reporting principles. Complete financial statements of the City can be obtained from the City’s Finance Department.

**NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Fund Accounting**

To ensure the proper identification of individual revenue sources and the expenditures made from those revenues, the Funds are organized on the basis of individual funds which are considered separate accounting entities. The operations of the funds are accounted for with separate sets of self-balancing accounts that comprise their assets, liabilities, fund balances, revenues, and expenditures, as follows:

**Governmental Fund Types:**

*Special Revenue Fund* – The Measure X Operating Fund is a special revenue fund used to account for the proceeds of specific revenue sources that are restricted by the provisions of Measure X to expenditures for a specific purpose. As with all governmental funds, the special revenue fund is accounted for on a spending, or “current financial resources” measurement focus which means that current assets and current liabilities are generally included on its balance sheet. The reported fund balance is the net current assets, which is considered only to be a measure of “available spendable resources.”

*Capital Projects Fund* – The Measure X Capital Fund is a capital projects fund used to account for the capital project expenditures funded by Measure X revenues. As with all governmental funds, the capital projects fund is accounted for on a spending or “current financial resources” measurement focus which means that current assets and current liabilities are generally included on its balance sheet. The reported fund balance is the net current assets, which is considered only to be a measure of “available spendable resources.”

**Basis of Accounting**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements, regardless of the measurement focus applied. All governmental funds revenues are recognized when they become measurable and available as net current assets. Measurable means the amount of the transaction can be determined, and available means the amount is collectible within the current period or soon enough thereafter (generally sixty days) to be used to pay liabilities of the current period. Amounts that cannot be measured or are not available are not accrued as revenue in the current fiscal year. Expenditures under the modified accrual basis of accounting are generally recorded at the time liabilities are incurred.

**B. Fund Balance**

Governmental fund balance represents the net current assets of the fund. Net current assets generally represent a fund’s cash and receivables, less its liabilities. The fund balance is designated as assigned or restricted for the purposes allowable under the provisions of Measure X.

**CITY OF OCEANSIDE, CALIFORNIA**  
**MEASURE X FUNDS**  
**Notes to the Financial Statements**  
**June 30, 2023**

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**NOTE 3: POOLED CASH AND INVESTMENTS**

The Funds participate in the City's pooled cash and investments (the pool). The combined June 30, 2023, cash and investment balance of \$28,137,065 represents the Funds' share of the pool. The combined June 30, 2023 cash balance of \$312,318 represents the Funds' share of cash held with fiscal agents. Information relating to the City's cash and investments can be found in the City's financial statements.

**NOTE 4: TRANSFERS**

The Measure X Operating Fund transferred \$16,521,500 to the Measure X Capital Fund to finance capital expenditures and maintenance costs to be funded by Measure X revenues.

**CITY OF OCEANSIDE, CALIFORNIA**  
**MEASURE X OPERATING FUND**  
**Budgetary Comparison Schedule**  
**For the Year Ended June 30, 2023**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive/ (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Taxes	\$ 17,441,820	\$ 17,746,820	\$ 18,754,380	\$ 1,007,560
<b>Total Revenues</b>	<b>17,441,820</b>	<b>17,746,820</b>	<b>18,754,380</b>	<b>1,007,560</b>
<b>Expenditures:</b>				
Current:				
General government	6,425,239	10,115,367	6,129,377	3,985,990
Capital outlay	-	400,930	322,539	78,391
<b>Total Expenditures</b>	<b>6,425,239</b>	<b>10,516,297</b>	<b>6,451,916</b>	<b>4,064,381</b>
Excess of Revenues over Expenditures	11,016,581	7,230,523	12,302,464	5,071,941
<b>Other Financing Sources (Uses):</b>				
Subscription income	-	-	64,831	64,831
Transfers out	(14,500,000)	(16,521,500)	(16,521,500)	-
<b>Total Other Financing Sources (Uses)</b>	<b>(14,500,000)</b>	<b>(16,521,500)</b>	<b>(16,456,669)</b>	<b>64,831</b>
Net Change in Fund Balances	\$ (3,483,419)	\$ (9,290,977)	(4,154,205)	\$ 5,136,772
Fund Balances - Beginning			11,880,739	
<b>Fund Balances - Ending</b>			<b>\$ 7,726,534</b>	

See accompanying notes to financial statements.

**CITY OF OCEANSIDE, CALIFORNIA**  
**MEASURE X FUNDS**  
**Notes to the Required Supplementary Information**  
**For the Year Ended June 30, 2023**

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**NOTE 1: BUDGETARY INFORMATION**

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- During May of each fiscal year, the City Manager submits to the City Council a proposed annual operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted at City Council meetings to obtain taxpayer comments prior to and after May.
- Prior to July 1, the budget is legally adopted through passage of an appropriation resolution.

The City does not distinguish between Basis of Budgeting and Basis of Accounting. The principles set forth as the Basis of Accounting are strictly observed in the budgeting process. Only revenues and expenditures anticipated during the fiscal year are included in the budget. Unexpended operating budget funds revert to fund balance at the close of a fiscal year. Unexpended capital and grant funds are carried forward from year to year until projects are officially closed.

Budgetary control, the level at which expenditures cannot legally exceed the appropriated amount, is at the fund level. Council and Administrative policies provide guidelines on budget transfers and the authorization necessary to implement transfers. Generally, there are two types of budget transfers:

- *Budget adjustment:* This is a transfer which does not change the total appropriated amount within a fund and does not require Council action. Approval is granted at the City Manager level.
- *Budget amendment:* This is an adjustment to the total appropriated amount within a fund or business unit which was not included in the original budget. These supplemental appropriations are presented to City Council in an agenda report and require the passage of a simple majority of the City Council for approval.

CITY OF OCEANSIDE, CALIFORNIA  
 MEASURE X CAPITAL FUND  
 Budgetary Comparison Schedule  
 For the Year Ended June 30, 2023

	Budgeted Amounts		Actual	Variance with Final Budget Positive/ (Negative)
	Original	Final		
<b>Expenditures:</b>				
Current:				
General government	3,244,000	7,379,430	5,444,467	1,934,963
Capital outlay	11,256,000	27,586,625	8,231,923	19,354,702
<b>Total Expenditures</b>	<b>14,500,000</b>	<b>34,966,055</b>	<b>13,676,390</b>	<b>21,289,665</b>
<b>Other Financing Sources (Uses):</b>				
Transfers in	14,500,000	16,521,500	16,521,500	-
<b>Total Other Financing Sources (Uses)</b>	<b>14,500,000</b>	<b>16,521,500</b>	<b>16,521,500</b>	<b>-</b>
Net Change in Fund Balances	\$ -	\$ (18,444,555)	2,845,110	\$ 21,289,665
Fund Balances - Beginning			18,446,571	
<b>Fund Balances - Ending</b>			<b>\$ 21,291,681</b>	

See accompanying notes to financial statements.



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH APPLICABLE  
REQUIREMENT AND ON INTERNAL CONTROL OVER COMPLIANCE

To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

**Report on Compliance for Measure X**

***Opinion***

We have audited the City of Oceanside, California, (the City)'s compliance with the compliance requirements described in the provisions of the City's Measure X Ordinance for the year ending June 30, 2023.

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its Measure X Funds for the year ending June 30, 2023.

***Management's Responsibility***

Management is responsible for compliance with the provisions of the Measure X Ordinance.

***Auditor's Responsibility***

Our responsibility is to express an opinion on the City's compliance with the provisions of the Measure X Ordinance. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in the *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred above that could have a direct and material effect on the City have occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the City. However, our audit does not provide a legal determination of the City's compliance with those requirements.

**Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the type of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on the City to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance and to test and report on internal controls over compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance.

Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.



To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance of the provisions of the Measure X Ordinance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that a material noncompliance with a type of compliance requirement of the Measure X Ordinance will not be prevented or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the provisions of the City's Measure X Ordinance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Lance, Soll &amp; Lughard, LLP".

Brea, California  
December 6, 2023



INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure X Operating Fund and Measure X Capital Fund (the "Measure X Funds"), a special revenue fund and capital projects fund, of the City of Oceanside, California (the "City"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Measure X Funds' basic financial statements, and have issued our report thereon dated December 6, 2023.

### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Measure X Funds' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.



To the Honorable Mayor and Members of the City Council  
City of Oceanside, California

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Lance, Soll & Lughard, LLP*

Brea, California  
December 6, 2023